

Paul J. Dayton
Brian S. Epley
SHORT CRESSMAN & BURGESS PLLC
999 Third Avenue, Suite 3000
Seattle, WA 98104-4088
206-682-3333
Attorneys for Plaintiffs the Confederated
Tribes of the Colville Reservation

UNITED STATES DISTRICT COURT
EASTERN DISTRICT OF WASHINGTON
AT YAKIMA

JOSEPH A. PAKOOTAS, an
individual and enrolled member of the
Confederated Tribes of the Colville
Reservation; and DONALD L.
MICHEL, an individual and enrolled
member of the Confederated Tribes of
the Colville Reservation, and the
CONFEDERATED TRIBES OF THE
COLVILLE RESERVATION ,

Plaintiff,

and

STATE OF WASHINGTON ,

Plaintiff-Intervenor,

v.

TECK COMINCO METALS LTD., a
Canadian corporation ,

Defendant.

NO. 2:04-cv-00256-LRS

PLAINTIFF THE
CONFEDERATED TRIBES OF
THE COLVILLE
RESERVATION'S RESPONSE
TO DEFENDANT'S MOTION IN
LIMINE TO EXCLUDE NEW
EVIDENCE AND LEGAL
THEORIES

PLAINTIFF THE CONFEDERATED
TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 1

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scblaw.com

I. INTRODUCTION

Teck Metals, Ltd, (Teck) objects to supplemental testimony from Patti Bailey and three attached exhibits describing evolution of the Teck's administrative settlement with the Environmental Protection Agency (EPA) in which it undertook investigation and cleanup under the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA). It also states a broader objection to alleged new theories. Teck's motion has no force. The Agreement on Consent that is the focus of Ms. Bailey's testimony was not signed until August, 2015 and was not provided to the Tribes until late November and could not have been included in prior filings with the Court.¹ As for the legal theories reflected in recent submittals, the Tribes' claims in this case have been the same from the beginning. If the form of argument has varied to conform to this Court's ruling that is the natural course of litigation.

From the beginning of Phase II of this case, the Confederated Tribes of the Colville Reservation (the Tribes) has sought recovery of its costs of investigation, evaluation and proof of Teck's liability as a covered party under CERCLA. The Tribes complaint sought recovery of these "response" costs, Second Amended Complaint, paragraphs 4.14-4.15 and 7.2, and its proposed Pretrial Order specified

¹ Teck complains about a supplemental filing on December 1. That was an erroneous filing and the Tribes will withdraw it. The relevant and operative supplemental testimony from Patti Bailey was filed November 25, 2015.

PLAINTIFF THE CONFEDERATED
TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 2

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scblaw.com

1 them as “response” costs. ECF 2309, p. 9 ¶ 10. Beginning at paragraph 10 of the
 2 Pretrial Order, the Tribes listed \$9,108,616.91² in past response costs comprised of
 3 (1) Employee Labor and Travel, (2) Testifying Experts, (3) Consulting expert and
 4 investigation services, (4) other non-testifying experts/consultants, (5) vendors, (6)
 5 Attorneys Fees, and (9) Miscellaneous costs. It then listed the forms of
 6 investigation and evaluation of site conditions in paragraph 12, it broke them in
 7 two categories: (1) Collection of Cores and Porewater at UCR Site and Data
 8 Analysis (\$589,907.77) and (2) Total Cost for Investigation, Evaluation and
 9 Assessment of Source of Hazardous Substances at UCR Site (\$4,483,635.90); and
 10 provided the basis for the calculations. These costs were first disclosed in Rule
 11 26(a)(1) disclosures in 2013 and, with minor variation in calculations and
 12 deductions to eliminate grant funding, they have remained the same ever since.
 13 Since the outset of the case, the Tribes has requested award of these costs as
 14 response costs as defined in CERCLA. Teck is quite well positioned to understand
 15 and evaluate these costs as Teck tested, challenged and ultimately accepted the
 16 results of this work in Phase I of this case.

17 Teck has never contested the amount the Tribes spent, nor has it denied that
 18 these costs were all incurred in proving that Teck is a covered party under
 19 CERCLA. Instead, it has challenged the accuracy of the Tribes’ efforts to remove
 20 grant funded payments from its claim, claiming non-compliance with the National
 21

22
 23 ² Based on this Court’s ruling denying recovery for UAO enforcement costs, this
 24 total will be reduced to approximately \$7.8 million.

25 PLAINTIFF THE CONFEDERATED
 26 TRIBES OF THE COLVILLE
 RESERVATION’S RESPONSE TO
 DEFENDANT’S MOTION IN LIMINE TO
 EXCLUDE NEW EVIDENCE AND LEGAL
 THEORIES - 3

**SHORT CRESSMAN
& BURGESS PLLC**
 999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
 206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com

1 Contingency Plan, and it has argued that the Tribes' claimed costs are not within
2 the scope of response costs recoverable under section 107(a)(4)(A). As it has
3 argued in its motion for summary judgment, it claims that the Tribes may not
4 recover the costs of proving Teck's liability because it lacks enforcement authority
5 under CERCLA. The Court has issued its ruling and trial of this case will
6 determine whether the Tribes' costs are recoverable response costs.

7 The relevant definition of response costs, 42 U.S.C. 101(25), defines such
8 costs to include "removal" and "remedial" costs and each term "include[s]"
9 enforcement costs related thereto." Thus, all of the Tribes costs must be "removal"
10 or "remedial." Within each category, costs may be removal, for example, and
11 related enforcement costs. "Enforcement costs" are not independently defined as a
12 separately recoverable cost under CERCLA. So, "enforcement costs" must be a
13 form of remedial or removal action.

14 From the outset of this case, the Tribes has regarded and described its
15 actions and costs as incurred in proving Teck's liability—enforcing Teck's
16 responsibility to cleanup the site. That has never changed and it is the Tribes'
17 position at trial. As CERCLA's definition of "removal" in section 101(23)
18 specifies action necessary to "prevent, mitigate or minimize damage...to the
19 environment" and a section 104(b) action is a statutorily defined example of such
20 action, the Tribes has a well anchored ground to recover its costs incurred in
21 proving (or enforcing) Teck's obligation to clean up the UCR Site under CERCLA.

22 Teck now loudly complains that the Tribes is changing position by arguing
23 that its costs meet the statutory definition of "removal" action when it has
24

25 PLAINTIFF THE CONFEDERATED
26 TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 4

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com

1 described its costs as “enforcement.” Teck created a false distinction for itself by
2 crafting discovery requests that did not track the CERCLA definition of response
3 costs. It asked about “enforcement costs” as if they are distinct from “removal” and
4 “remedial” costs. As explained above, “enforcement costs” are a species of
5 “removal” or “remedial” costs and are not independently defined. The Tribes
6 readily agreed and still maintains that many of its costs were incurred enforcing
7 Teck’s liability. Although most of its costs were incurred proving Teck’s liability
8 and sound in “enforcement” necessary to prevent or mitigate injury to the
9 environment, in the interest of avoiding confusion created by Teck’s attempt to
10 create a separate category of “enforcement” costs, the Tribes has explained that
11 certain of its investigation and evaluation costs would be within the definition of
12 “removal” costs even if no enforcement was attempted. The characterization of
13 these costs is no surprise to Teck as it was disclosed in the Tribes expert witness
14 reports in Phase I and Teck’s Phase I experts scrutinized that work and
15 attempted—unsuccessfully—to refute it. As Teck has had all of the Tribes’ costs
16 records since the beginning of Phase II, Teck’s lawyers, who are experienced in
17 environmental law, are able to determine for themselves how CERCLA’s
18 definitions apply to these facts.

19 It appears that Teck hoped to restructure the CERCLA definition of
20 response costs in its framing of discovery requests and treat “enforcement” as
21 solely a “prevailing party” fee shifting clause and not an aspect of removal.
22 Whatever the fate of that strategy, the Tribes accounting of and description of its
23 costs has been consistent and is no basis for in limine relief now.

24
25 PLAINTIFF THE CONFEDERATED
26 TRIBES OF THE COLVILLE
RESERVATION’S RESPONSE TO
DEFENDANT’S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 5

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com

1 Teck now complains that the Tribes has recently offered a group of three
2 new exhibits relating to an administrative settlement Teck entered into with EPA
3 under CERCLA in August, 2015 and argues that it should have been provided
4 sooner. To state the obvious, the document was not signed until less than four
5 months ago. Teck never provided it to the Tribes and the Tribes did not obtain it
6 until late November, after this Court issued its summary judgment ruling. Dayton
7 Decl., ¶ 2. Teck evidently would have preferred to keep this document
8 confidential until after trial as it is powerful evidence that the Tribes' success in
9 proving Teck's liability under CERCLA has done just what EPA anticipated in its
10 letter to Teck in 2008. *See* ECF 2288, pp.18-19 (Summary Judgment Order).
11 Instead of settling for a non-CERCLA RI/FS Agreement, EPA was now able to
12 negotiate an agreement enforceable under CERCLA that will lead to cleanup of
13 Site conditions. Indeed, today's correspondence from EPA to the Tribes and Teck
14 confirms this. *See* Dayton Decl., Exh. A. (Albright letter dated December 3, 2015).
15 Teck has no basis to exclude its CERCLA agreement from evidence.

16 Teck also complains that after this Court's summary judgment ruling the
17 Tribes is arguing that the Supreme Court's *Key Tronic* decision supports its
18 recovery of response costs, when previously it argued that the Ninth Circuit's
19 decisions in *United States v. Chapman*, *DOT* and other Ninth circuit authority
20 governed. The Tribes is bound to accept this Court's rulings and apply applicable
21 authority as this Court indicates. While the Tribes does not agree with all aspects
22 of the Court's ruling, nothing in the Court Rules or case law bars the Tribes from
23 making the best of the Court's decision.

24
25 PLAINTIFF THE CONFEDERATED
26 TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 6

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com

II. ARGUMENT

A. Teck's objections are inapplicable as the Tribes has not changed its legal contentions.

The Tribes' claims and facts supporting those claims have been consistent from the Second Amended Complaint to the Joint Pretrial Order. Notably, Teck does not quote from either operative document. It is not until page three of Teck's motion that it begins to describe its allegations of change of position. Instead of focusing on the Tribes claims as stated in the operative documents, it quotes selectively from discovery responses. Teck's brief runs ten pages, but its point can be summarized in a sentence: The Tribes answered a Teck discovery requests asking for identification of "enforcement costs" and other inquiries by stating that many of its costs were incurred in "enforcement" of Teck's liability. The Tribes' Second Amended Complaint and portions of the Joint Pretrial Order accurately describe the Tribes claim to recover response costs as defined by CERCLA. ECF 148, ¶ 7.2. & ECF 2309, p. 9 ¶ 10. It will be for the Court to determine whether investigative, evaluative and enforcement costs described herein meet that response costs definition.

Presumably, Teck issued its requests intending to make its argument that enforcement costs are not recoverable without section 104 authority and it has done so. The Tribes' response to Teck's attempted artificial distinction between "enforcement" and "removal" may aid Teck in making, but it does not prevent the Tribes from arguing that under CERCLA enforcement is a form of removal and its actions in enforcing Teck's liability as a covered party aids cleanup at the Site and are recoverable.

PLAINTIFF THE CONFEDERATED
TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 7

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scblaw.com

B. Teck's Authority Is Off Point.

Judicial estoppel has no application here. It applies in the rare case of intentional self-contradiction used as a means of obtaining unfair advantage in a forum provided for suitors seeking justice. *Arizona v. Shamrock Foods, Co.*, 729 F. 2d 1208, 1215 (9th Cir. 1984). The Tribes' good faith responses to Teck's discovery requests and its fair and frank statements that it seeks its costs of enforcing Teck's liability as response costs in this case do not meet this test.

Teck claims that had the Tribes answered differently, it would have pursued the matter in discovery, but never explains what it would pursue. It knows what work was done. And the Tribes has provided very clear summaries showing exactly what it claims and what it did. All that is left is for the Court to decide whether such work meets the CERCLA definition.

Teck seems to argue that the Tribes submission of Teck's Agreement on Consent under CERCLA somehow represents a change of position. Without citing the Tribes Second Amended Complaint or the Joint Pretrial Order, it reasons that the Tribes had never argued that its costs of enforcement incurred in litigation advanced the cleanup of the UCR Site. Teck's Motion at p.6. To the contrary, the Pretrial Order is stuffed with allegations that Teck has litigated for more than a decade to avoid cleaning up its wastes and only through litigation will Teck ever accept that responsibility. And that is the case. Teck, for its part strenuously insists that the Tribes litigation was unnecessary because it would have volunteered to cleanup the Site after the end of the RI/FS, while it spent millions and explored every alternative to avoid that outcome.

PLAINTIFF THE CONFEDERATED
TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 8

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com

1 In the Joint Pretrial Order, the Tribes described its issues of law and stated
 2 “Are the Tribes’ costs incurred responding to releases or threatened releases of
 3 hazardous substances disposed at the UCR Site by Teck recoverable costs of
 4 “removal” or “remedial” action including “response” costs.” ECF 2309. That is
 5 the question that must be decided and the Tribes has never varied from it. That
 6 Teck finally agreed to CERCLA action in August, 2015 only after the Tribes
 7 proved its liability under CERCLA helps prove this point. Nothing in Teck’s brief
 8 explains why it such evidence should be excluded.

9 III. CONCLUSION

10 The Pretrial Order governs trial of this case. The Court should address
 11 objections to evidence on the merits of the individual exhibit. If the Tribes offers
 12 any evidence inconsistent with prior judicial admissions or sworn discovery
 13 responses, Teck is certainly free to attempt impeachment and the Court can decide
 14 the persuasiveness of such efforts.

15 DATED this 3rd day of December, 2015.

16 SHORT CRESSMAN & BURGESS PLLC

17
 18 By: /s/ Paul J. Dayton
 19 Paul J. Dayton, WSBA No. 12619
 20 Brian S. Epley, WSBA No. 48412
 21 999 Third Avenue, Suite 3000
 22 Seattle, WA 98104-4088
 23 Telephone: 206.682.3333
 24 Fax: 206.340.8856
 25 Attorneys for Plaintiff

26 PLAINTIFF THE CONFEDERATED
 TRIBES OF THE COLVILLE
 RESERVATION’S RESPONSE TO
 DEFENDANT’S MOTION IN LIMINE TO
 EXCLUDE NEW EVIDENCE AND LEGAL
 THEORIES - 9

**SHORT CRESSMAN
 & BURGESS PLLC**
 999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
 206.682.3333 phone | 206.340.8856 fax | www.scblaw.com

CERTIFICATE OF SERVICE

I hereby certify that on December 3, 2015, I electronically filed the foregoing to the Clerk of the Court using the CM/ECF system which will send notification of such filing to all parties of record.

SHORT CRESSMAN & BURGESS PLLC

By /s/ Paul J. Dayton
Paul J. Dayton, WSBA No. 12619

PLAINTIFF THE CONFEDERATED
TRIBES OF THE COLVILLE
RESERVATION'S RESPONSE TO
DEFENDANT'S MOTION IN LIMINE TO
EXCLUDE NEW EVIDENCE AND LEGAL
THEORIES - 10

**SHORT CRESSMAN
& BURGESS PLLC**

999 Third Avenue, Suite 3000, Seattle, WA 98104-4088
206.682.3333 phone | 206.340.8856 fax | www.scbllaw.com